

November 13, 2013

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The Honorable Tom Wheeler Chairman Federal Communications Commission 445 12th Street SW Washington, DC 20554

Dear Chairman Wheeler:

As the Federal Communications Commission (FCC) works to finalize rules for the inaugural voluntary incentive spectrum auction, we encourage the FCC to consider the critical role of translators and low-power television stations in delivering over-the-air television to our nation's rural communities. Countless farmers and ranchers, small businesses and families living in remote areas rely on receiving over-the-air television through translators and low-power televisions stations. With this is mind, we ask the FCC to minimize the impacts of repacking spectrum in rural areas following the upcoming incentive spectrum auction.

In the Middle Class Tax Relief and Job Creation Act (P.L. 112-96), Congress authorized the FCC to conduct the first-ever voluntary spectrum incentive auction. However, the Act did not contain specific provisions regarding the importance of maintaining over-the-air television networks in rural, mountainous or otherwise hard-to-reach areas that depend on translators or low-power television stations. Across our vast prairies and mountain ranges, our constituents rely on over-the-air television to access vital news programming, weather updates, emergency announcements and educational and entertainment content.

Television translators and low-power television stations are deployed across the nation to extend the reach of full-power stations or to provide over-the-air service where it wouldn't exist otherwise. In fact, there are over 4,000 translators across the country and over 2,000 low-power television stations. Furthermore, translators often operate as a network by relaying programming to the hardest-to-reach corners of our country. We implore the Commission to take a careful approach to repacking so as not upset these carefully constructed daisy chains.

While we recognize that the repacking process will inevitably lead to changes for translators and low-power television stations, we urge the FCC to ensure that access to quality over-the-air television is preserved. Translators and low-power television stations are often owned and operated by small local entities that cannot afford retooling with their limited resources. That's why it is crucial for the FCC to take into account the unique challenges of updating translators and low-power television stations after repacking spectrum.

We believe these important broadcasting issues can be addressed without delaying the spectrum auction as the auction is essential to developing public safety networks and mobile broadband services. We respectfully request a response addressing the efforts of the FCC to ensure the millions of rural viewers in our states are protected. Thank you for your attention to this matter.

Sincerely,

Jon Tester

United States Senator

Amy Klobuchar United States Senator

Mark Begich

United States Senator

Max Baucus

United States Senator

Tim Johnson

United States Senator

Mark Udall

United States Senator

Orrin G. Hatch United States Senator

Deh Fischer

United States Senator

Michael Enzi

United States Senator

Mike Crapo

United States Senator

Lisa Murkowski

United States Senator

Richard Burr

United States Senator

KayR. Hagan United States Senator Jeff Merkley United States Senator Michael Bennet United States Senator Heidi Heitkamp United States Senator Dean Heller United States Senator John McCain United States Senator

John Barrasso, M.D.
United States Senator

Mike Johanns
United States Senator

James Risch
Urnted States Senator

John Hoeven
United States Senator

United States Senator



January 17, 2014

The Honorable Jon Tester United States Senate 724 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Tester:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

As you acknowledge in your letter, the Spectrum Act does not provide TV translator and LPTV stations new interference protections, or the opportunity to participate as bidders in the incentive auction. Therefore, such stations remain secondary to full power and Class A stations, and could be displaced by primary licensees during the repacking process. However, recognizing the auction's potential impact on TV translator and LPTV stations, the *Incentive Auction Notice of Proposed Rulemaking* requested comment on measures to help ensure that the important programming content that such stations provide continues to reach viewers. Commission staff is considering the range of options presented in the record very carefully.

I also want to be clear that it is not the Commission's intention to maximize the amount of spectrum recovered in rural areas. Rather, our goal is to repurpose a consistent amount of spectrum in the vast majority of the country. It is possible that there may be less spectrum available for new wireless broadband services in certain constrained markets, but we are not contemplating repurposing more spectrum in rural markets as compared to urban markets. Furthermore, because there are often fewer over-the-air broadcasters in rural areas, secondary services in those areas may be able to remain on the air even after repacking is completed.

I plan to present a Report & Order for the full Commission's consideration in the spring, and believe we can conduct a successful auction in the middle of 2015. We are committed to making fact-based policy decisions in an open and transparent manner, and will include your letter in the record of the proceeding.

I appreciate your interest in this matter. Please let me know if I can be of any further assistance.

Sincerely,



January 17, 2014

The Honorable Orrin G. Hatch United States Senate 104 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Hatch:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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Sincerely,



January 17, 2014

The Honorable Amy Klobuchar United States Senate 302 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Klobuchar:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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January 17, 2014

The Honorable Deb Fischer United States Senate 383 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Fischer:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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January 17, 2014

The Honorable Mark Begich United States Senate 111 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Begich:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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January 17, 2014

The Honorable Michael Enzi United States Senate 379A Russell Senate Office Building Washington, D.C. 20510

Dear Senator Enzi:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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January 17, 2014

The Honorable Max Bauchus United States Senate 511 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Bauchus:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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January 17, 2014

The Honorable Mike Crapo United States Senate 239 Dirksen Senate Office Building Washington, D.C. 20510

Dear Senator Crapo:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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January 17, 2014

The Honorable Tim Johnson United States Senate 136 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Johnson:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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January 17, 2014

The Honorable Lisa Murkowski United States Senate 709 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Murkowski:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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January 17, 2014

The Honorable Mark Udall United States Senate 730 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Udall:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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Sincerely.

Tom Wieefer



January 17, 2014

The Honorable Richard Burr United States Senate 217 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Burr:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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Tom Wh



January 17, 2014

The Honorable Kay R. Hagan United States Senate 521 Dirksen Senate Office Building Washington, D.C. 20510

Dear Senator Hagan:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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January 17, 2014

The Honorable John Barrasso United States Senate 307 Dirksen Senate Office Building Washington, D.C. 20510

Dear Senator Barrasso:

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January 17, 2014

The Honorable Jeff Merkley United States Senate 313 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Merkley:

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January 17, 2014

The Honorable Mike Johanns United States Senate 404 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Johanns:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

As you acknowledge in your letter, the Spectrum Act does not provide TV translator and LPTV stations new interference protections, or the opportunity to participate as bidders in the incentive auction. Therefore, such stations remain secondary to full power and Class A stations, and could be displaced by primary licensees during the repacking process. However, recognizing the auction's potential impact on TV translator and LPTV stations, the *Incentive Auction Notice of Proposed Rulemaking* requested comment on measures to help ensure that the important programming content that such stations provide continues to reach viewers. Commission staff is considering the range of options presented in the record very carefully.

I also want to be clear that it is not the Commission's intention to maximize the amount of spectrum recovered in rural areas. Rather, our goal is to repurpose a consistent amount of spectrum in the vast majority of the country. It is possible that there may be less spectrum available for new wireless broadband services in certain constrained markets, but we are not contemplating repurposing more spectrum in rural markets as compared to urban markets. Furthermore, because there are often fewer over-the-air broadcasters in rural areas, secondary services in those areas may be able to remain on the air even after repacking is completed.

I plan to present a Report & Order for the full Commission's consideration in the spring, and believe we can conduct a successful auction in the middle of 2015. We are committed to making fact-based policy decisions in an open and transparent manner, and will include your letter in the record of the proceeding.

I appreciate your interest in this matter. Please let me know if I can be of any further assistance.

Sincerely,



January 17, 2014

The Honorable Michael F. Bennet United States Senate 458 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Bennet:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

As you acknowledge in your letter, the Spectrum Act does not provide TV translator and LPTV stations new interference protections, or the opportunity to participate as bidders in the incentive auction. Therefore, such stations remain secondary to full power and Class A stations, and could be displaced by primary licensees during the repacking process. However, recognizing the auction's potential impact on TV translator and LPTV stations, the *Incentive Auction Notice of Proposed Rulemaking* requested comment on measures to help ensure that the important programming content that such stations provide continues to reach viewers. Commission staff is considering the range of options presented in the record very carefully.

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I appreciate your interest in this matter. Please let me know if I can be of any further assistance.

Sincerely,



January 17, 2014

The Honorable James E. Risch United States Senate 483 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Risch:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

As you acknowledge in your letter, the Spectrum Act does not provide TV translator and LPTV stations new interference protections, or the opportunity to participate as bidders in the incentive auction. Therefore, such stations remain secondary to full power and Class A stations, and could be displaced by primary licensees during the repacking process. However, recognizing the auction's potential impact on TV translator and LPTV stations, the *Incentive Auction Notice of Proposed Rulemaking* requested comment on measures to help ensure that the important programming content that such stations provide continues to reach viewers. Commission staff is considering the range of options presented in the record very carefully.

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I appreciate your interest in this matter. Please let me know if I can be of any further assistance.

Sincerely,



January 17, 2014

The Honorable Heidi Heitkamp United States Senate 502 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Heitkamp:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

As you acknowledge in your letter, the Spectrum Act does not provide TV translator and LPTV stations new interference protections, or the opportunity to participate as bidders in the incentive auction. Therefore, such stations remain secondary to full power and Class A stations, and could be displaced by primary licensees during the repacking process. However, recognizing the auction's potential impact on TV translator and LPTV stations, the *Incentive Auction Notice of Proposed Rulemaking* requested comment on measures to help ensure that the important programming content that such stations provide continues to reach viewers. Commission staff is considering the range of options presented in the record very carefully.

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I appreciate your interest in this matter. Please let me know if I can be of any further assistance.

Sincerely,



January 17, 2014

The Honorable John Hoeven United States Senate 338 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Hoeven:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

As you acknowledge in your letter, the Spectrum Act does not provide TV translator and LPTV stations new interference protections, or the opportunity to participate as bidders in the incentive auction. Therefore, such stations remain secondary to full power and Class A stations, and could be displaced by primary licensees during the repacking process. However, recognizing the auction's potential impact on TV translator and LPTV stations, the *Incentive Auction Notice of Proposed Rulemaking* requested comment on measures to help ensure that the important programming content that such stations provide continues to reach viewers. Commission staff is considering the range of options presented in the record very carefully.

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Sincerely.



January 17, 2014

The Honorable Dean Heller United States Senate 324 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Heller:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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Sincerely,



FEDERAL COMMUNICATIONS COMMISSION WASHINGTON

OFFICE OF

January 17, 2014

The Honorable Jeff Flake United States Senate 368 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Flake:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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Sincerely,



FEDERAL COMMUNICATIONS COMMISSION WASHINGTON

OFFICE OF

January 17, 2014

The Honorable John McCain United States Senate 241 Russell Senate Office Building Washington, D.C. 20510

Dear Senator McCain:

Thank you for your letter regarding the role of TV translators and low-power television (LPTV) stations, and the potential impact that rebanding spectrum following the incentive auction process may have on such stations. Like you, I recognize the role that such stations play in providing information to consumers and businesses in rural communities in particular. Ensuring that consumers emerge as net beneficiaries of the process will be a critical consideration as the Commission determines policies and procedures for the incentive auction.

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